



**Assessing the Shipping in the Northern Sea Route: A Qualitative Approach**

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## Assessing the Shipping in the Northern Sea Route: A Qualitative Approach: a grounded theory approach on key stakeholder perspectives from Shanghai and Taiwan

### ABSTRACT

**Purpose**—The Northern Sea Route (NSR) could become viable in the near future. If this happens it will radically ~~reducey impact upon sailing times and distances current routes and have huge implications for shipping worldwide, and particularly~~ on routes from Asia to Northern Europe. However, although much has been written about the feasibility of the NSR, about the issues involved, and about the possible opening of the route, the views of key stakeholders from companies who would potentially benefit from the route have been little explored. In this paper we complement existing literature by presenting the results from in-depth qualitative interviews with nine key stakeholders based in Shanghai and Taiwan, with extensive research, knowledge and practical experience of NSR.

**Design/methodology/approach**—Based on a grounded theory analysis, a total of nine (9) key stakeholders knowledgeable about NSR, and the majority with sailing experience of NSR, are interviewed, including one government official, two professors, shipping experts in six liner and one bulk shipping companies.

**Findings**—We present interviewees' thoughts regarding the feasibility of NSR at the current time in terms of practicalities, ships, costs, information and wider issues.

**Practical implications**—These thoughts show that whilst the potential of ~~the~~ NSR is huge in theory, in practice the overall perception of it in terms of current feasibility from a company perspective is one of challenges and unknown ~~issues~~ issues. Shipping companies can benefit from our findings when considering the feasibility of NSR as a shipping route. Ultimately, the picture emerges that without one country, probably Russia, taking the lead on the route, it will remain only a theoretical one.

**Originality/value**—In-depth interviews with grounded theory are used to investigate current and actual thoughts on NSR. This paper highlight correlations and additions to show a fuller picture of current knowledge, and adds views from Shanghai and Taiwan.

**Keywords:** Northern Sea Route, Shipping, Grounded Theory, Interview

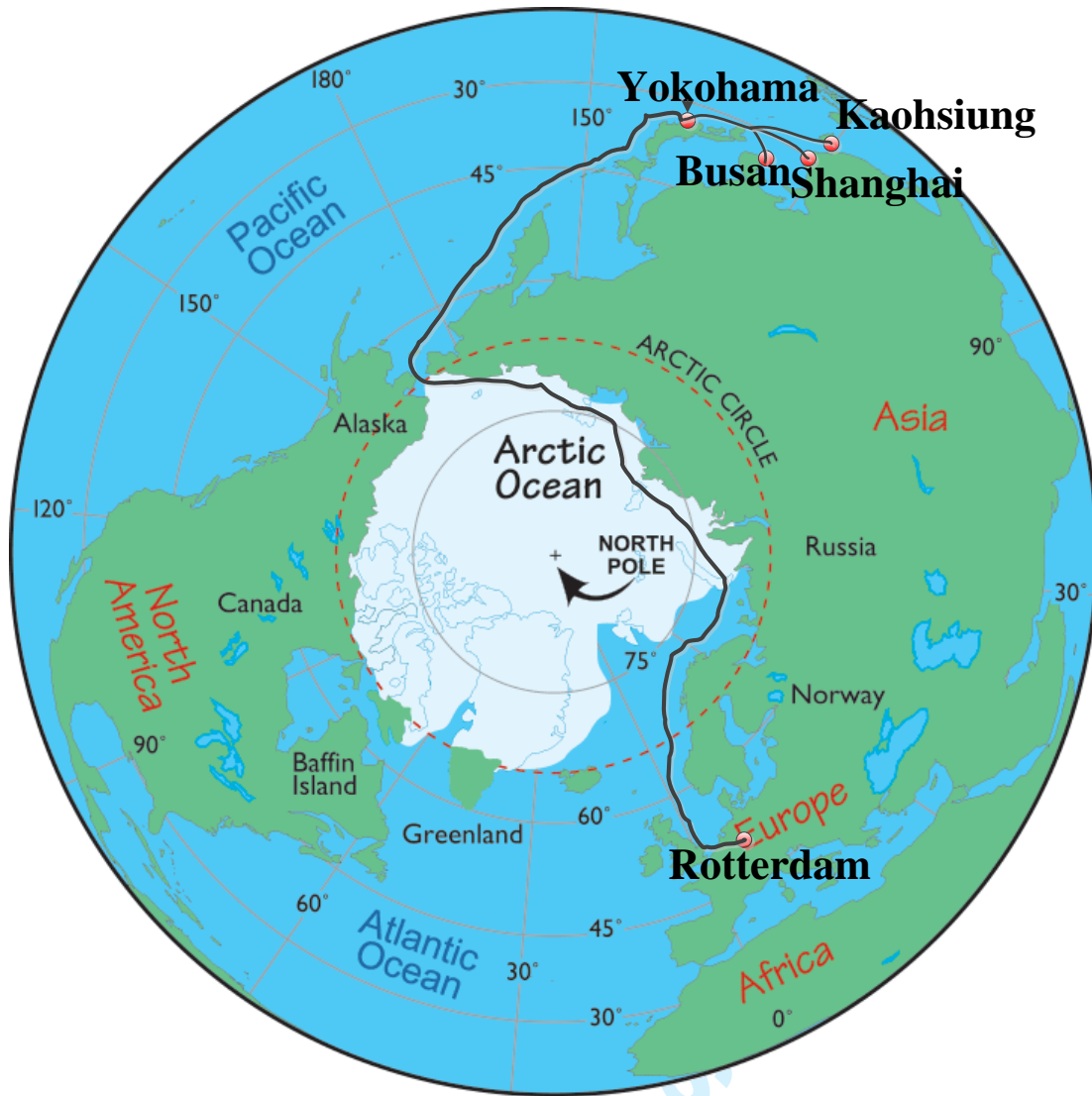
## 1. INTRODUCTION: POTENTIAL AND POSSIBILITY OF NSR

Maritime routes linking Asia and Europe and North America have become the principal axes of container transport (Verny and Grigentin 2009, p.109). Based on UNCTAD statistics, vessel port calls in Asia and Europe ~~had~~ accounted for 80.2% of global vessel port calls in 2015 and this has greatly increased recently (UNCTAD, 2016).

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4 Much traffic now leaves from Northern China (Verny and Grigentin, 2009) with seven  
5 Chinese ports now in the world's top 10 container terminals.<sup>1</sup> Of Northern Polar routes  
6 between North America, Europe and Asia, three principal ones are the transpolar route (TSR),  
7 the Northwest Passage (NWP) through the Canadian Arctic, and the Northern Sea Route  
8 (NSR) along the Russian coast (Hong, 2012). TSR is the riskiest, running through the middle  
9 of the Arctic Ocean (Humpert and Raspotnik, 2012), whereas NWP and NSR are coastally  
10 based. NWP connects the Atlantic and Pacific Oceans along the northern coast of North  
11 America via the Canadian Arctic Archipelago. NSR connects the Atlantic Ocean to the  
12 Pacific Ocean along the Russian coast of Siberia, via mostly Russian Arctic waters. In this  
13 paper, we focus on NSR, given its relation to trade between Europe and Far East Asian ports  
14 such as Yokohama and Busan but also including Shanghai and Kaohsiung (see Figure 1),  
15 and draw on data from in-depth interviews with stakeholders working in ports that would  
16 use NSR. Both Shanghai and Kaohsiung are ports with significant amounts of trade.  
17 According to the World Shipping Council (2017) Shanghai's volume of trade by million  
18 TEU was the highest in the world at 36.54 in 2015, and Kaohsiung's was ranked 13<sup>th</sup> at 10.26  
19 million TEU. What is more, although the trade route between Asia to North America  
20 occupied the largest amount of cross-trade at 23,125,000 million TEU in 2013, the trade  
21 route between Asia and North Europe was ranked a clear second place with 13,706,000  
22 million TEU (World Shipping Council, 2017). Our stakeholders were experts with much  
23 experience of sailing NSR and were based in Shanghai and Kaohsiung and ports in Taiwan  
24 (see section 3). They were thus fully aware of the possible significance of the opening up of  
25 NSR, and had considerable experience of it in relation to the possibilities it would afford in  
26 terms of trade for the ports of Shanghai and Kaohsiung shown in Figure 1.  
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<sup>1</sup> <http://www.worldshipping.org/about-the-industry/global-trade/top-50-world-container-ports>



Sailing Route	Traditional Route (Nm)	NSR Route Estimates (Nm)
Yokohama→Rotterdam	13,067	4,633
Busan→Rotterdam	12,515	5,185
Shanghai→Rotterdam	11,998	5,702
Kaohsiung→Rotterdam	11,434	6,266

Figure 1. Comparison of Traditional and Northern Sea Route for Yokohama, Busan, Shanghai and Kaohsiung

Source: Map adapted from Google Maps and figure estimates based on Hong (2012)

Regarding potential benefits, compared to the Suez Canal, NSR could cut 40% (Liu and Kronbak, 2010; Lindstad et al., 2016), or approximately seven days, off journeys between

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Yokohama and Rotterdam. According to Hong (2012) this represents a reduction from 11,200 to 6,500 nautical miles, although according to other distance calculators, Yokohama to Rotterdam is a greater 13,067 nautical miles (Ports 2017), which would in theory make the gains even greater for sailing ~~the~~ NSR, by our estimations meaning this distance was only 4633Nm (6,500 minus the difference of 1867 between 11,200 (Hong 2012) and 13,067 (Ports 2017)). The Ports (2017) distance calculator calculates the distance from the major ports of Shanghai and Kaohsiung as slightly less but nevertheless ~~ss-somewhat~~ similar as 11,998Nm and 11,434Nm respectively (ibid). Whatever the precise distance, it is ~~nevertheless~~ clear that sailing from these ports through ~~the~~ NSR would represent huge reductions in the amount of nautical miles required for sailing, and the route is rightly described as being one which “will connect East Asia (Japan, South Korea, Taiwan and China) with Northwestern Europe through the Arctic Ocean” (Beckers et al. 2016, p.2). We estimate these differences in the table accompanying Figure 1 above. Such distance reductions would save fuel, reduce emissions (DNV, 2010; Furuichi and Otsuka, 2013) and save time (Schøyen and Bråthen, 2011), making it twice as energy efficient (Schøyen and Bråthen, 2011) and a significant business opportunity for many countries (e.g. ~~for~~ South Korea (Bennett, 2014)). In 2017, a Russian tanker carried a cargo of liquefied natural gas (LNG) from Hammerfest in Norway to Boryeong in South Korea in 19 days. It is estimated that it saved about 30% time than the conventional southern shipping route through the Suez Canal ([Guardian, 2017](https://www.theguardian.com/environment/2017/aug/24/russian-tanker-sails-arctic-without-icebreaker-first-time)).<sup>2</sup>

Furthermore, combining NSR with other routes could increase annual shipping capacity (Furuichi and Otsuka, 2013), which is a highly appealing prospect given that pressure on the Suez canal means it may soon reach capacity (Drewry, 2008; Verny and Grigentin, 2009, p.109). Also, in recent years, China, Japan and Korea have successfully navigated the NSR (Stokke, 2013), and literature has commented on its potential for China (Hong, 2012), Korea (Bennett, 2014) and also Japan (Umami et al., 2016).

Nevertheless, there are many issues with NSR: sea ice and higher hazard levels (Laulajainen, 2009; Liu and Kronbak, 2010; Hong, 2012); higher risk of a reduced service (Hong, 2012); greater navigational needs (Liu and Kronbak, 2010); higher unit costs per distance travelled, given the need for ice strengthening and ice breaker support (Liu and Kronbak, 2010; Hong, 2012); higher ship building costs (Liu and Kronbak, 2010); and possible environmental impacts of oil spillage and increased air pollution (Schøyen and Bråthen, 2011). Crew training, protection of the cargo, the maintenance of both hulls and ship equipment are also extra concerns (Lee and Kim, 2015). In addition, navigating around sea ice means exact arrival times cannot be given, (Schøyen and Bråthen, 2011), which could represent an issue for shipping. Although recent aggregate time performance figures show

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<sup>2</sup> <https://www.theguardian.com/environment/2017/aug/24/russian-tanker-sails-arctic-without-icebreaker-first-time>

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4 that the liner shipping industry does not require perfect on time schedules, with some  
5 performances below 80% (Port Technology, 2015), there is nevertheless a desire for greater  
6 reliability (ibid). In addition, container cargoes often require faster delivery times than bulk  
7 cargo, and such timing issues may be more important to them. Further, ship owners will be  
8 faced with managerial difficulties in route rescheduling and also losses from ships travelling  
9 far less (Laulajainen, 2009), and the draft of ships may be limited in NSR (Schøyen and  
10 Bråthen, 2011), thus reducing possible TEU equivalents.

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12 Of fundamental importance to any company's decision to use NSR is the fact that actually  
13 ascertaining what is known about NSR is highly complex. Assessment and quantifications  
14 of supply chain transport risks (Schøyen and Bråthen, 2011) are difficult, as is ascertaining  
15 when ice-free sailing will be possible (Lajeunesse, 2012). Further research is often called for  
16 (Furuichi and Otsuka, 2013), and some highlight a number of issues to address before NSR  
17 becomes feasible: establishing a polar code; improving Search and Rescue (SAR) services;  
18 improving infrastructure; political and legal agreements over tolls and permissions (Hong,  
19 2012; Lee and Kim, 2015).

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21 One continentgeographical that would use NSR should it become navigable is Asia. Asian  
22 shipping companies represent a huge proportion of the trade that uses traditional routes and  
23 would potentially benefit greatly from an NSR route through the reduced shipping times and  
24 savings it would potentially offer on routes to Europe. Yet, little research to date has studied  
25 what they think, and almost none has adopted qualitative approaches. Some research has  
26 used surveys (Beveridge et al., 2016) and found that at the moment such a route is not one  
27 that Asian companies would consider. In this paper we complement such research by  
28 presenting and discussing findings from an in-depth qualitative study with key stakeholders  
29 involved in shipping in Asia from Shanghai and Taiwan. We present their views regarding  
30 the current potential of NSR and their thoughts on the feasibility of it. Qualitative approaches  
31 are often used by companies to test products at a user-interface level (e.g. Bosch-Sijtsema  
32 and Bosch, 2015) after they have been quantitatively explored, and are often used in logistics  
33 as initial studies before more in-depth quantitative or semi-quantitative studies are used  
34 (American Institute of Chemical Engineers, 1995). Here, our purpose in using qualitative  
35 approaches is to provide a complementary in-depth perspective alongside existing survey  
36 research and in addition to test current thinking with a view to comparing it to the extant  
37 literature. ~~Whilst research can shed light on feasibilities and possibilities regarding NSR and  
38 make predictions regarding when it will become used, it is the shipping companies  
39 themselves who will be the ones who initiate this usage. It is their view that we explore in  
40 depth here.~~

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42 The remainder of our paper is structured as follows. We first review some of the key  
43 literature in the field. We then detail our methodology and approach to gathering key  
44 stakeholder perspectives regarding current thinking on NSR from nine (9) experts on NSR,  
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6 of whom have sailing experience of NSR. Following this, we discuss these in light of the literature before drawing together the main points in the conclusion.

## 2. LITERATURE REVIEW

This literature review is divided into: technical issues, ships, costs, information, and other issues. We stress at the outset that although we deal with these areas discretely we recognize that there is substantial overlap and interrelation. Consequently, in a final section we summarise the main points from the literature in order to bring the points together clearly.

### 2.1 Technical issues

By ~~technical~~~~practical~~ issues we mean issues that can affect the practical sailing of ~~the~~ NSR. One practical issue relates to ~~container shipping~~ infrastructure. Although some literature notes ~~past~~ Soviet development of ports along the Siberian coast, much notes the inadequacy of this infrastructure regarding practical facilities or SAR for ships encountering pressured ice ~~that contains them and is often only detectable once encountered~~ (Mussells et al., 2017), growler ice or other problems (Verny and Grigentin, 2009). Such ice and problems may ~~be set to~~ continue many years into the future (Renfrow, 2006; Lajeunesse, 2012), and forecasting for aspects such as growler ice and ice sheet movements are fundamental to making NSR feasible (Hong, 2012; Ho, 2010) ~~as is and also~~ recovering any oil spills (Hong, 2012). However, SAR and navigation technology is highly costly (Laulajainen, 2009).

Another ~~technical~~~~practical~~ issue is that the free passage season in ~~the~~ NSR currently only runs from summer to autumn. To make NSR more commercially viable, timely and sufficient products for shipping in destinations (i.e. markets of Asia and Europe) and stop-by locations (i.e., local Russian markets) are critical. Thus, it is argued that a stable company financial status and high-level manager support are necessary in order to facilitate long-term investment in the potential of ~~the~~ NSR (Lee and Kim, 2015). In the many models discussing NSR's feasibility, different sailing speeds for summer and winter, and by different researchers are considered, and all these factors are inextricably linked to ~~technical~~~~practical~~ issues of cost, logistics, and information (Lasserre, 2014). One practical issue that NSR would help avoid according to the literature is that of piracy. NSR avoids both areas where piracy exists, and also avoids politically unstable Middle Eastern Waters (Hong, 2012). This is not of course to suggest that piracy could not occur there.

### 2.2 Ships

To date, the research is somewhat conflicting regarding the size of vessels that can travel through ~~the~~ NSR, possibly because the coastal route of ~~the~~ NSR involves travel through the Sannikov Strait (Pastusiak, 2016), which has a limited depth, whereas the transit route is in

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4 more open, deeper seas. Whatever the reason, it is clearly an issue that companies need to  
5 carefully consider. For example, although Hong (2012) notes there are no vessel restrictions  
6 on NSR, and some Korean based research has found that bulk and oil tankers are more viable  
7 than containers for navigation in the NSR (Lee and Kim, 2015), ~~others, others~~ note the  
8 draft of vessels cannot exceed 13 metres due to the limited depth of the Sannikov straight  
9 (e.g. Verny and Grigentin 2009; Liu and Kronbak, 2010), and that this will impact on  
10 profitability (Stephenson et al., 2013). Also, ships must be ice-class, even when being  
11 escorted by an ice-breaker (Lindstad et al., 2016). Remaining sea ice will also increase the  
12 power requirement of ships. There are clear cost implications here. Furuichi and Otsuka  
13 (2013) note that such ships cost an extra 10-30% to build, and loans may be needed to pay  
14 for such ships (Verny and Grigentin, 2009; Liu and Kronbak, 2010). Significant engineering  
15 is required, including hull thickening, greater structural support, rudder and propeller  
16 protection and heating for fuel tanks (Liu and Kronbak, 2010). Nevertheless, such  
17 technology does exist (e.g. Ho, 2010; Hong, 2012), and there is a desire to build such ships,  
18 for example on the part of South Korea (Hong, 2012; Bennett, 2014), and they are listed on  
19 Lloyd's register (Liu and Kronbak, 2010) making insurance matters more straightforward.  
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### 29 30 31 2.3 Costs

32 Put simply: "everything costs more for the shipping service in the Arctic" (Lasserre, 2014,  
33 p.155; compare also Tavasszy et al., 2011) and- tThe range and complexity of costs involved  
34 in NSR is immense. Liu and Kronbak (2010) categorize these costs into capital costs (e.g.  
35 ships); voyage costs (e.g. toll fees); and operation costs, (e.g. insurance (both Protection and  
36 indemnity (P&I) and Hull & Machinery (H&M)). According to Somanathan et al. (2009),  
37 annual cost estimation of each ship type for a potential route should include both operating  
38 cost and capital recovery (or least cost). The total cost of the whole fleet in one year thus  
39 includes operating cost, capital cost and payments, and voyage cost (Lee and Kim, 2015).  
40 Operating costs include crew wages, repairs and maintenance, insurance fees, and  
41 administration. Capital cost and payments include interests, debt repayment and depreciation.  
42 Voyage cost includes fuel consumption, supply of fresh water, port charges and pilot and ice-  
43 breaker tariffs. Regarding fuel costs, savings may be immense, but these may be offset by  
44 the need for specialized types of fuel (Lasserre, 2014), and a low fuel price might make NSR  
45 less attractive (Pierre and Oliveier, 2015). Further, although some suggest slow steaming to  
46 reduce operational fuel costs (Tavasszy et al., 2011) this might not be possible given just in  
47 time requirements and navigation difficulties (Lasserre, 2014). Also, ice-class ships with  
48 reinforced hulls consume more fuel (Furuichi and Otsuka, 2013).  
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Insurance costs, although higher, are extremely hard to ascertain (Verny and Grigentin,



2009) and some insurers do not yet offer insurance (Lajeunesse, 2012). Further, there are costs for administration, tariffs, fees for guidance and meteorological information. Such costs are currently imposed by Russia, are approximately double those on the Suez route (Verny and Grigentin, 2009) and differ according to the specific NSR region (Liu and Kronbak, 2010), making cost calculations of this element highly complex. Another cost is the skilled crew required (Verny and Grigentin, 2009; Ho, 2010; Lajeunesse, 2012). A crew of 19 would cost 100,000 US dollars per month (Verny and Grigentin, 2009). Some suggest introducing an Arctic Certificate (Laulajainen, 2009) as much technical support, know-how, navigation equipment, escort, and experience is needed to take ships through the NSR (Verny and Grigentin, 2009).

Nevertheless, these additional costs must be considered alongside the savings of NSR. Crews may be more expensive, but sailing time is much reduced, so the crew would not be needed for as long (Hong, 2012). Insurance may be higher, but the reduced risk of piracy (Hong 2012; Furuichi and Otsuka, 2013) or kidnapping (Schøyen and Bråthen, 2011) is a positive, and hull insurance is the same for ice-class and standard class ships (Laulajainen, 2009). On balance, some argue NSR could “cut the cost of a single voyage by a large container ship billions of dollars a year” (Hong, 2012, p.50). Often, conclusions of profitability are based on ‘what if’ scenarios: for example, if ice-breaker fees are reduced by 85% and bunker fees kept low then NSR will be “as economically competitive” as the Suez canal if open for 3 months (Liu and Kronbak, 2010, p.443). A recent review of models aimed to calculate the profitability of Arctic routes shows 13 concluded yes; 6 were ambivalent; and 7 concluded no (Lasserre, 2014). Nevertheless, such “conclusions must be handled with great care” (Lasserre, 2014, p.151). Also, others note that, given the greater impact of emissions when they are released in the arctic area, the benefits of any fuel savings are overridden by the environmental costs involved, thus eliminating any cost benefits in savings on emissions from an environmental perspective (Lindstad et al., 2016).

With regard to the impacts on shippers and consignees, NSR could bring more sailing frequencies (loop) between Asia and Europe and consequently result in cost reduction due to shorter sailing distances and lead times. Shippers could adjust their maritime supply chain deployment in response to the demand of consignees according to the sailing season (e.g. June to September) of the NSR. Further, based on the effect of shorter transportation distance, NSR could bring potential benefits in production, logistics, warehouse and distribution costs for shippers and consignees.

## 2.4 Information about NSR feasibility

The models and simulations calculating the feasibility of NSR differ quite significantly. Often, certain factors are omitted, some models do not compute NSR fees, others imagine crew costs to be the same on Arctic and standard routes, insurance premiums fluctuate

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3 greatly (Lasserre, 2014). In addition, some researchers commendably critique their own  
4 models for only including simulations using single, rather than multiple vessels (Liu and  
5 Kronbak, 2010). The difficulties of defining credible parameters for any model are also noted  
6 (Lasserre, 2014) as is the scarcity of Siberian route data (Schøyen and Bråthen, 2011).  
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11 Ascertaining NSR navigability is also highly complex. Historical data indicates rapid  
12 melting and significant increases in ice-free days (Schøyen and Bråthen, 2011) and, if some  
13 predictions are believed (e.g. Lovelock, 2009), NSR will very soon be navigable. Some  
14 claimed the Arctic Ocean would be navigable all year round by 2015 (Valsson, 2006). Others  
15 claim that a ‘blue’ summertime Arctic Ocean could be from the middle of the century,  
16 although “current rates of warming indicate an earlier realization” (Ho, 2010, p.713).  
17 Elsewhere however, a navigable season of only 90-100 days is not predicted until 2080,  
18 although thought to be a conservative prediction (Liu and Kronbak, 2010). Further, other  
19 literature cautiously, observes that increased melting “may” lead to a longer navigation  
20 season (Hong, 2012, p.50) or “could” rise to a certain level by 2080 (Pelletier and Lasserre,  
21 2012, p.559).  
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30 Fundamental to any NSR information is the specific method used to collect it. Some  
31 researchers use quantitative methods, others qualitative, others a mix. Some have used  
32 “informal discussions with actors in the maritime transport industry” (Verny and Grigentin,  
33 2009, p.108), others have used case study (Liu and Kronbak, 2010); interviews (12) and  
34 survey responses (18) (Lammers, 2009), email, telephone conversations and interviews  
35 (Schøyen and Bråthen, 2011); telephone interviews (Liu and Kronbak, 2010); qualitatively  
36 analysed surveys (Pelletier and Lasserre, 2012); model based analyses (Tavasszy et al., 2011)  
37 and Bayesian analyses (Afenyo et al., 2017). Many researchers highlight the drawbacks with  
38 their approaches, ranging from having too small a sample for quantitative analysis (Pelletier  
39 and Lasserre, 2012) to the difficulties of including everything in a model (Tavasszy et al.,  
40 2011). Regarding future research, many factors are suggested, such as including both  
41 quantitative and qualitative studies (Verny and Grigentin, 2009), and using quantitative  
42 modelling to help assess safety risk (Yang et al., 2013).  
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## 51 **2.5 Other issues**

52 Wider issues related to ~~the~~ NSR involve possible political disputes over arctic waters (Ho,  
53 2010; Hong, 2012; Wegge, 2015; Lee and Kim, 2015) and the need for clarification of legal  
54 issues (Hong, 2012) such as “an integrated governance and regulatory framework based on  
55 the United Nations Convention on the Law of the Sea” (Ho, 2010, p.714). Further, whether  
56 the NSR should be considered as internal waters, territorial water, or international straits has  
57 debated for many years. Russia has claimed that most of ~~the~~ NSR is under Russian  
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4 jurisdiction (Flake, 2013) and many accept Russia will hold the rights to any NSR (e.g. Liu  
5 and Kronbak, 2010; Lajeunesse, 2012) and that rules and regulations for the Suez Canal are  
6 more transparent (Liu and Kronbak, 2010). Companies are thus subject to the political  
7 changes, rules and regulations of one particular country, unless an international law is passed.  
8 Therefore, uncertainties still remain in determining tariffs for the use of icebreakers and  
9 pilotage due to the discretion of Russian authorities and negotiation with users.  
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12 Another issue is that the most benefit may be for companies wishing to extract natural  
13 resources, rather than for liner shipping, especially as arctic oil reserves are said to be  
14 comparable to Middle East reserves by some (Laulajainen, 2009), even if not by others  
15 (Pelletier and Lasserre, 2012). Indeed, Singapore and India have presented their interests in  
16 ~~the~~ NSR since it has plentiful natural resources (Ho, 2010). As a result, in the future, more  
17 shipping and natural resource exploration activities in ~~the~~ NSR (including Arctic states and  
18 other countries which have interests in this area) might increase ~~the~~ environmental risks (i.e.,  
19 floating ice can strike tankers and barges and lead to oil spills, noise disturbance) to the  
20 marine ecosystem and residents along Siberian coast (Pierre and Olivier, 2015). Satellite data  
21 monitoring shows the dangers to the environment of carrying wet bulk and how black carbon  
22 is associated with certain ship types (Mjelde et al., 2014). Sailing ~~the~~ NSR could also have  
23 an impact on ~~the~~ indigenous populations and the livelihood of indigenous species of whales  
24 and need to be carefully monitored (Reeves et al., 2014). It is suggested that management of  
25 Arctic shipping needs to be carefully planned in advance in order to protect endangered  
26 species of whales such as the North Atlantic Whale (Reeves et al., 2012). Furthermore, the  
27 effects of climate change are not all positive, as global warming involves “an increase in the  
28 frequency and intensity of adverse weather events” (Ho, 2010, p.713).  
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31 Another wider issue is the possibility of new alternative routes, and of changes in existing  
32 routes. Firstly, it is possible that a Trans-Siberian land route could become more attractive  
33 with Russian investment (Verny and Grigentin, 2009). Secondly, the Suez canal is “expected  
34 to see several improvements in years to come” (Verny and Grigentin, 2009, p.116) and even  
35 if NSR becomes popular, it will require vessel traffic systems to prevent narrow straits  
36 becoming “choke points” (Ho, 2010, p.714).  
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### 2.6 Summary

The literature above shows that much is known about the feasibility of NSR but also that  
much is uncertain. NSR offers the greatest potential between Asia and Northern Europe and,  
compared to the Suez Canal, distances ~~between Asia and Europe~~ are cut by almost 40%,  
making great savings in fuel and time. Some companies are keen to invest in NSR technology  
and ice-class ships. Yet, NSR may be subject to reduced service, higher hazard levels, ships  
cost more to build, crews and pilotage cost more, environmental spillages could be more  
damaging, and ship owners may not benefit from reduced voyage times. Regarding

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uncertainties, it is unknown when NSR will be ice-free, or what are the exact journey times around the ice are, or which routes are available to all ship types. There is also uncertainty regarding the supply chain transport risks, if NSR benefits container shipping, and that many currently unknown elements need to be in place for NSR to succeed, such as a polar code, improved SAR, improved infrastructure, political and legal agreements over tolls. We now describe our methodology and approach to interviewing some key NSR stakeholders from Shanghai and Taiwan regarding their thoughts on ~~the current viability of~~ NSR.

### 3. METHODOLOGY

From November 2014 to March 2015 in Shanghai and Taiwan (Taipei, Taichung, Taoyuan, Kaohsiung), we conducted in-depth interviews with nine key stakeholders knowledgeable about NSR, including one government official, two professors, shipping experts in six liner companies and one bulk shipping company. As shown above (introduction), sailing ~~the~~ NSR from ports in these areas would hugely reduce the amount of nautical miles required to reach ports in Europe. Thus, although ports in Japan and Korea are situated nearer ~~the~~ NSR, those we consider here would gain huge savings through ~~the~~ NSR. Furthermore, given the huge amounts of shipping that travel from these ports, ~~the~~ NSR thus represents a huge opportunity for shipping companies based here.

In terms of their knowledge and experience of NSR, the nine shipping experts have extensive research and practical experience in the polar shipping field, and six have sailing experience of NSR. Such experience included participation and involvement in many international shipping and port policies, including polar shipping issues; research into ship safety management of ice-breaking ships in the arctic area and; extensive sailing experience in the arctic area and extensive knowledge of polar weather conditions, ice class ships, crew training for the arctic area and other NSR related aspects. Job titles included general manager, director, senior manager, captain, and vice president, and the companies they worked for were ranked in the top 15 global shipping companies in 2014. Thus, they were stakeholders who could give perspectives on NSR from government perspectives, academic perspectives and both bulk and liner shipping industry perspectives. Importantly, they all had significant recent knowledge and experience of NSR, and were working in highly influential roles in Asian shipping. Thus, not only was their knowledge and experience key, but their influence and positions are also key in relation to any decisions made with regard to choosing to sail NSR at this point in time.

In terms of the backgrounds of the stakeholders we spoke to and how we identified our participants to ensure their background and experience was relevant to NSR, our aim with selecting a broad range of individuals rather than focus on a specific group was to gather a wide range of perspectives and knowledge. We felt this important, given that we wanted to create information to benefit those considering NSR, and we felt that this information would

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4 be more comprehensive and beneficial if it considered a broader range of perspectives. Such  
5 an approach we felt would be complementary to others that have focused on particular  
6 groups (e.g. shipping companies (Lee and Kim, 2015)).  
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8 With regard to the key—major interview questions proposed, and some follow-up  
9 questions, these focused on stakeholders' knowledge about NSR and what they felt were the  
10 challenges and practical issues involved, as well as whether they felt NSR viable at the  
11 present time. These questions were deliberately relatively open and broad, for example,  
12 'What are your concerns if this route becomes a business route in the future?'; 'Do you think  
13 NSR is a feasible alternative route to traditional shipping routes?' 'What are main challenges  
14 for the shipping industries if NSR become an alternative route between Asia and Europe?',  
15 'Do you think NSR could bring cost reduction for shipping industries? If yes, why? If No,  
16 why?' and; 'Do you have any comments or thinking about this issue?' Such questions were  
17 deliberately open and broad so as not to bias the collection through questions overly  
18 specified by the researchers (cf. Chenail, 2011), and to allow for more open dialogue (cf.  
19 Bakhtin, 1981). these included questions such as  
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22 We used interviews rather than questionnaires (cf. Beveridge et al., 2016) or focus groups  
23 in order to access more in-depth views through dialogue (Bakhtin, 1981) with individuals,  
24 and also to avoid a situation whereby we were asking participants to choose from  
25 perspectives that we had selected, as would have been the case questionnaires (Galasiński  
26 and Kozłowska, 2010). The interviews were much freer and thus allowed participants to  
27 convey information we ourselves had not considered. In terms of the language used, the  
28 interviews were conducted in the participants' native language (cf. Cortazzi et al., 2011),  
29 recorded, transcribed verbatim by the interviewer to start the analysis (cf. Bird, 2005), then  
30 translated into English using a goal oriented or 'skopos' approach (Vermeer, 2004) which  
31 focused on the target language meaning rather than literal translation from the source  
32 language. These interviews were then verified by one of the authors, a native English speaker.  
33 Ethical approval was granted from the appropriate bodies and anonymity assured (Christians,  
34 2011). Interviewees were assured that the interviews had been ethically approved and in this  
35 way felt freer to disclose information, thereby enhancing the validity of the interviews.  
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38 Interview data were analyzed using both objectivist and constructivist grounded theory  
39 approaches (cf. Charmaz, 2011). In essence, a grounded theory approach consists of one  
40 where data is approached from the 'ground' with a 'theory'. In other words, data is collected  
41 and then a theory is taken to the data to analyse it for the occurrence and frequency of  
42 particular themes and items (Glaser and Strauss, 1967). From this original construct  
43 grounded theory has developed and two key strains of the theory are now considered to be  
44 'objectivist' and 'constructivist' (Charmaz, 2011). An objectivist approach analyses the data  
45 using already decided and pre-determined themes from the literature review, and a  
46 constructivist grounded theory approach looks at the data but does so with very few already  
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~~decided and pre-determined themes, and this therefore allowed for additional themes to emerge. In our analysis of the data for this paper we used a combination of predetermined themes (i.e. objectivist grounded theory) and continually searched for emergent themes (i.e. constructivist). The objectivist approach used the pre-determined themes from the literature review, and the constructivist angle allowed for additional themes to emerge.~~ We found such an approach gave us the foundation of the predetermined key areas (objectivist) but at the same time offered the flexibility to explore new and emergent themes (constructivist). Our aim was to gather a wide range of items of theoretical occurrence (cf. Flyvbjerg, 2006) and for consideration by others in their own context. It was in this paper therefore not an aim to seek any difference in participants' answers in relation to~~and~~ their backgrounds, rather, the aim was to gather a body of data for comparison with current research and thinking. Further, rather than approach the data for the frequency of occurrence of items in a content analysis as would be done for example with survey questionnaire responses, the aim was instead to align the data with the sections we had reviewed in the literature, and thus the analysis was approached more thematically. In particular, our aim was to analyze where there was concurrence with the literature, but also where participants referred to elements that we had not encountered in the literature. The latter we were particularly interested in as these elements were novel from a theoretical occurrence perspective (cf. Flyvbjerg, 2006). This form of analysis of the data was more reliable and valid in the context of our own aim and approach (cf. Pilcher and Cortazzi, 2016) as it helped build a more comprehensive list of items for consideration

#### 4. Results and analysis.

Below we present and discuss our data with the twofold aim of showing where our stakeholders' views corresponded with the literature, and where they differed or added to the literature. We cite stakeholder comments in italics and double quotation marks and bracket stakeholder background afterwards. All quotes are from participants and, although we refer to the literature in brackets throughout for comparison, we do not present any quotes from the literature, only from participants. As with the literature review, the sections we categorise our results by are: technical issues; ships; costs; information about NSR feasibility and; other issues.

Our approach and our data are qualitative. In line with commonly adopted approaches for presenting and analysing qualitative data we do this in the form of quotes that are compared and contrasted with the literature. However, we present a summary of these results first here below in 'Table 1: Summary of key points and their implications' . We do this for three main reasons: to first give an overview of the key points noted by the stakeholders we spoke to; to secondly show how these points compare or expand on the literature, and thirdly to give a judgement of what the implications of these points are for NSR in our judgement. It is



our intention that this initial summary will help contextualise the following more in-depth section as well as provide an overview and summary of the results and implications.

**Table 1: Summary of key points and their implications.**

<u>Category</u>	<u>Key stakeholder points reflected in the literature</u>	<u>Additional points not encountered in the literature</u>	<u>Implications for NSR</u>
<u>4.1. Technical issues</u>	<p><u>Navigation and communication is key, and ice is a key issue (Liner shipping; Bulk Shipping; Government official)</u></p> <p><u>Infrastructure needs development (Liner shipping)</u></p> <p><u>Advantage in avoiding piracy (Liner shipping)</u></p> <p><u>Highly variably transit times (Bulk shipping)</u></p>	<p><u>Differs hugely from traditional navigation (Bulk Shipping), and ice is extremely complex, changing and varied (Bulk shipping; Liner shipping), and places huge stresses on ships (Liner shipping)</u></p> <p><u>Infrastructure requires much time and cost (Liner shipping). Channels will need dredging (Liner shipping)</u></p>	<u>Currently not feasible</u>
<u>4.2. Ships</u>	<p><u>Ships will need to be strengthened (Professor); will need to be insured (Government Official; Liner shipping); will cost more (Bulk shipping; Liner shipping).</u></p> <p><u>Russia will be able to provide the lead and has the best fleet of ice-worthy ships (Government official; Liner shipping)</u></p>		<u>Only feasible if Russia takes the lead</u>
<u>4.3. Costs</u>	<u>Insurance will cost more (Bulk shipping); Tolls and</u>	<u>The route is not feasible in the short-term (Liner</u>	<u>Not currently</u>

	<u>Fees will also increase and rules should be drawn up (Bulk shipping)</u>	<u>shipping)</u> <u>There are no commercial incentives for non-Russian operators (Professor)</u> <u>Much needs to be identified in terms of hidden costs (Liner shipping; Bulk shipping)</u> <u>Crew need to be expert in navigating shallow waters (Bulk shipping); survival skills and the complexity of ice (Liner shipping)</u>	<u>feasible, only for Russia</u>
<u>4.4 Information about NSR' s feasibility</u>	<u>Many people lack knowledge of NSR (Liner shipping; Government official)</u> <u>Data is scarce (Liner shipping)</u> <u>Unclear when it will become ice-free (Government official; Liner shipping; Professor)</u>	<u>Not feasible for business (liner shipping).</u> <u>Data should be gathered and lessons learned from Russia (Liner shipping)</u>	<u>Not currently feasible.</u>
<u>4.5 Other issues</u>	<u>Politically and internationally there are many issues (Professor; Government Official).</u> <u>Jurisdiction is a key issue, in particular how much jurisdiction Russia has (Liner shipping; Bulk Shipping).</u> <u>Environment will be a key issue (Bulk shipping) and the IMO should become involved to make it safer (Government Official)</u>		<u>Many issues need to be resolved before it becomes feasible</u>

#### 4.1 ~~Technical—issues~~ Technical issues

Regarding the practical issues of NSR, Stakeholders' views correlated with much of the literature. Regarding navigation (~~cf. e.g.~~ Renfrow, 2006; Lajeunesse, 2012) stakeholders noted that “*communication and navigation systems are quite important*” (Liner shipping), that there is a need for an “*electronic chart system*” and “*communication and navigation facilities*” (Liner shipping) or “*navigation and hydrographical support for arctic navigation, a navigation monitoring system*” (Government Official). Such “*advanced electronic navigational aids should be installed along the route*” (Bulk shipping). In addition to these similarities with the literature, stakeholders comments added much detail about specific navigation systems, noting that “*navigation and ship control along the NSR are different from traditional methods, they need to locate ice fields and then choose coastal navigation routes*” (Bulk Shipping). Consequently, development of navigation systems would take “*time and much cost to develop a communication system that is well applied in NSR.*” (Liner shipping). Further, although “*Automatic Identification System (AIS) could track ship position... it needs a base station to support the necessary data*” (Liner shipping), and such data relies on artificial satellites (Liner shipping, Government official), but signals may be unstable in polar regions due to poor weather, sea waves affecting antenna functioning, slow transmission speed, or confusion with other ships' signals. It was also felt sailing safety should be ensured by a “*navigational hydrographic, hydro meteorological navigation service*” (Professor). Sometimes system types were suggested such as “*GLONASS (Global Navigation Satellite System)/GPS navigation satellite systems*” or a “*suitable gyro erectional navigation facility when sailing in high latitude areas*” (Liner shipping).

Stakeholders' views also correlated with the literature (~~cf.~~ Hong, 2012) that there would be an advantage of “*reducing risks when ships pass Somalia*” (Liner shipping), and that ships, “*can avoid pirate risk (e.g. Strait of Malacca and Suez Canal)*” (Liner shipping). Also, the practical issue of not being able to fix exact sailing times (~~cf.~~ Lasserre, 2014) was also mentioned by stakeholders: “*transit time via the NSR is highly variable and it depends on weather and ice conditions*” (Bulk ~~s~~Shipping). Practical issues from ice affecting navigability (~~cf. e.g.~~ Hong, 2012) were also noted by stakeholders: “*multi-year ice, especially in low concentrations, is a major hazard to shipping in this area*” (Professor) and there is “*dangerous drift (e.g. iceberg)*” (Liner shipping).

However, stakeholders gave many additional details to those in the literature about the complexity and nature of the ice, that “*it is difficult to anchor in ice areas, the helm can be broken due to ice, there are incorrect magnetic fields and ship collisions*” (Liner shipping). Further, the need to consider, “*the thickness, the duration of the ice season, the extent of ice-*

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4 *free waters, temperature, wind, fog, darkness, the width of the channel, depth of water,*  
5 *permafrost, etc., these... factors will affect the accurate positioning of ships”* (Bulk  
6 shipping). Also, that ships’ operational effectiveness is compromised by cold temperatures,  
7 as “*when ice is present, it can impose additional loads on the hull, propulsion system and*  
8 *appendages”* (Liner shipping).

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11 Regarding infrastructure, the literature (cf. Renfrow, 2006; Verny and Grigentin, 2009)  
12 highlight~~ed~~ the need for more infrastructure and port facilities. Stakeholders concurred,  
13 noting that NSR “*lacks sufficient infrastructure...and lacks supply capabilities due to the*  
14 *limited infrastructure around the port cities”* (Liner shipping) but also noting that “*it needs*  
15 *time and cost to construct adequate port facilities and infrastructure”* (Bulk shipping). Many  
16 factors, such as the need for SAR arose in both literature and stakeholder perspectives but  
17 stakeholders also noted additional factors such as the need for “*navigation channel dredging”*  
18 (Liner shipping).

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21 Thus, regarding ~~technical~~~~practical~~ issues, our stakeholders were fully aware of all the  
22 issues we had seen in the literature and were better informed than we were.— From this  
23 perspective, it is arguable that the likelihood of NSR becoming feasible looks further into  
24 the future than some of the literature would suggest. Such a pattern was repeated throughout  
25 all categories.

## 32 33 4.2 Ships

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35 Many ship-related aspects from the literature were also noted by stakeholders. For  
36 example, the need for ships to withstand ice involved many aspects of design and  
37 engineering (cf. Liu and Kronbak, 2010), related to “*ship hull... and machinery construction*  
38 *rules”* (Professor) and the fact that such ships were uncommon. That ships needed  
39 certification to be on Lloyds register (cf. Liu and Kronbak, 2010) and that ships would need  
40 an “*official certificate to make sure they are safe for sailing”* (Government Official) or  
41 “*certification from the International Association of Classification Societies”* (Liner  
42 shipping). Regarding the cost of developing such ships, although Furuichi and Otsuka (2013)  
43 noted such ships cost an extra 10~30%, the stakeholder view was that it would be higher:  
44 “*about 20~30% higher”* (Liner shipping), or that it was “*on average more expensive”* (Bulk  
45 shipping).

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48 As noted above, the literature is divided on the issue of whether certain routes would have  
49 draft limitations (~~contrast~~~~mpare~~ Hong, 2012 ~~and~~~~and~~ ~~e.g.~~ Liu and Kronbak, 2010). Our  
50 stakeholders felt similarly, some that there was an issue with ship drafts, noting that, “*draft*  
51 *restriction is another problem”* (Bulk shipping) and that large ships, “*must suit the... draft*  
52 *limitations for navigation through several straits via the NSR”* (Liner shipping). Yet, one  
53 stakeholder felt draft limitations were not an issue, and in fact quite the converse compared  
54 to traditional routes: “*there is a draft limitation in the Panama and Suez canal. Ships with a*  
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large deadweight must go round by Cape of Good Hope in South Africa or the southern point of South America. (Liner shipping). Also similarly to the literature, one stakeholder noted that given the distances involved, “the volume of transportation must be sufficient since the sailing distance between Asia to Europe is very long” (Governmental official).

As with their knowledge of the practical issues, ~~with their knowledge of ships our stakeholders were again better informed than us many stakeholders. For example, a number~~ talked specifically about Russia’s fleet, noting Russia has “one of the best ice-breaking fleets in the world. Besides ice-breaking fleet, it includes ...facilities for control and prevention of pollution of arctic waters” (Governmental official). Further, that “Russia has adopted nuclear-powered icebreakers in military projects” (Liner shipping) and that ice-breakers are able to “guide 1-4 ships to pass through the ice area”, and that, “two ice-breaking ships will be allocated to be the leading ship and the tail ship” (Liner shipping). Positively, one stakeholder noted that if demand for such ships increases, “it will also bring a business opportunity for the ship building industry” (Liner shipping). There was thus a clear feeling here that should NSR become operable, much of the SAR and guidance facilities could be provided by Russia.

### 4.3 Costs

Regarding the categorization of costs, the literature has divided these into capital (ship related); voyage (e.g. tolls) and operation (e.g. insurance costs) (cf. Liu and Kronbak, 2010). Occasionally, our stakeholders also categorized costs, but did so slightly differently, for example that “A ship’s running cost can be separated into the following three categories: 1. Operation cost (including manning costs, stores and lubricants, repairs and maintenance, insurance, administration). 2. Capital cost and payments (including interests, debt repayment, depreciation). 3. Voyage cost (including fuel oil, port cost, canal due (if any), ice-breaking fee)” (Liner shipping).

Regarding the costs of individual elements, crew costs for NSR are higher according to the literature, for example that a crew of 19 would cost US\$100,000 per month (cf. Verny and Grigentin, 2009). Our stakeholders agreed, and whilst they only averred to crew cost being higher, they gave many additional details about what NSR crew would need to know, such as that “shallow waters in the navigation routes passing along the northern coasts of Russia require increased attention and experience from ship crews” (Bulk shipping). More specifically, crew would need “skill for surviving, using survival facilities in the low temperature environment, first aid and treatment, safe evacuation, ice/snow forecasting skill” (Liner shipping). Further, one stakeholder added that “captains must understand the composition of ice and its characteristics, operating in ice areas, hull stress due to ice and low temperatures, safe sailing operations, ice-breaking operations, and ship stability control” (Liner shipping).



In terms of insurance and administration fees, echoing the literature, (cf. Verny and Grigentin 2009), stakeholders highlighted the importance of insurance, one commenting that *“the insurance cost (including cargo and ship) will increase if the owners would like to try this route”* (Bulk shipping). Also, stakeholders highlighted the need for more rules and regulations regarding tolls and fee charging (cf. Hong, 2012), one stakeholder noting that *“rules and regulations should be established and developed by the International Maritime Organisation (IMO). Many shipping companies would hope that fee charging for travelling the NSR should be realistic, acceptable and predictable”* (Bulk shipping).

~~Regarding fuel, the literature was more specific about fuel types (Lasserre, 2014) than our stakeholders. When fuel was mentioned it was often to comment that “if the fuel price is high, it will stimulate the use of NSR” (Professor) or that fuel consumption would be reduced by NSR (Liner shipping).~~

As far as ~~\_NSR’s~~ feasibility was concerned the literature often focused on events and possibilities, such as an 85% reduction in ice-breaker fees improving feasibility (Liu and Kronbak, 2010), or that 13 of 26 studies concluded ~~\_NSR~~ was profitable (Lasserre, 2014). For stakeholders it was often more ~~in the long-term~~ ~~that over time~~ ~~\_NSR~~ would become feasible, ~~and that this was more long term than short term~~, for example that *“this route does not have commerce feasibility in the short term”* (Liner shipping) or that ~~\_NSR~~ *“might bring some benefits to shipping companies at first glance....however....it cannot save much money at this time”* (Liner shipping). Also, even where companies had actually sailed ~~\_NSR~~, and saved *“9 days sailing compared to the traditional route.....but some analysts indicated that it needs time to make it a popular sailing route since it lacks port infrastructure”* (Liner shipping).

As with other aspects above, our stakeholders mentioned additional elements to the literature. One was linking costs to the Russian context, for example that, *“I do not see commercial incentives for the use of NSR for non-Russian operators”* (Professor). Other cost related elements were, in line with the element of known unknowns, what were termed ‘hidden’ costs, that NSR would *“increase hidden costs and could affect their service quality”* (Liner shipping) or simply that *“the hidden costs require further calculation”* (Bulk Shipping). Examples of these were often ones noted in the literature but also others such as *“cargo damage due to low temperature and temperature variation”* (Bulk Shipping) were noted.

#### 4.4 Information about NSR’s feasibility

Resonant with the literature commenting on the complexity of drawing conclusions about NSR (cf. Lasserre, 2014), our stakeholders commented that many people lacked knowledge about NSR. For example, that *“many shipping operators do not understand this area well since there exists many uncertain factors that need to be considered”* (Liner shipping) and



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that “*Many shipping operators have a poor understanding of the Arctic environment*” (Government official). Also, as in the literature (cf. e.g. Schøyen and Bråthen, 2011), the scarcity of data was noted, one stakeholder saying “*there is no correct sailing data in the polar area. Maybe only Russia has this kind of sailing data*” (Liner shipping).

Also resonant of the literature, our stakeholders had divergent views on when NSR would become ice-free. One stakeholder commented that “*one expert predicted ships might sail the NSR over four seasons by the year 2030*” (Liner shipping). Another commented on the importance of minerals and resources: “*NSR...could be another alternative place to purchase energy for China. Therefore, it could drive the trade development between China and the Arctic countries*” (Liner shipping). The sense of inevitability of NSR opening up was alluded to, with the fact that “*In summer 2009, the first international ship has passed through the NSR*” (Liner shipping) or that “*in the future, global shipping network will be reshaped by the NSR and form a new picture of the shipping network*” (Professor). One stakeholder believed a pioneering company would take the lead for NSR, then others would follow, “*it should be a pioneer such as Maersk line since it is the top shipping company in the world. Then, other shipping companies (e.g. Mediterranean Shipping Company (MSC), CMA CGM Group) might follow it in order to maintain the market position*” (Governmental official). In contrast though, one of our stakeholders from Maersk, commented that, “*this route is mainly used for military affairs and strategies... For business consideration, there is no shipping company would like to choose this route*” (Liner shipping).

In relation to methods that could be used to gather data, our stakeholders occasionally suggested methods that were additional or complementary to those previously used by researchers. One additional method was to use scientific methods to gather and calculate data from the sea itself: “*to understand and predict the extent of the arctic sea ice and multiyear sea ice changes, we should adopt scientific instruments and methods to simulate sea ice variables on seasonal, decadal and century time scales*” (Professor). A complementary suggestion was to use interviews (e.g. Lammers, 2009) but to consult directly with Russian stakeholders and also to cooperate to learn from others: “*I suggest to learn from the Russian experience and study how to build a firm and solid ship... in the future, shipping experts and polar experts should cooperate and exchange learning experiences*” (Liner shipping).

#### 4.5 Other issues

The wider issues of political jurisdiction and the need for international codes (cf. Liu and Kronbak, 2010; Hong, 2012) were noted by our stakeholders. It was noted that “*political sensitivity surrounds this area*” (Professor) and that “*Canada and Russia have both claimed the Arctic waterways as internal waters that pass through their Arctic region*” (Government official). There was a tension where on one hand participants felt NSR waters should be

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3 international but on the other understood that Russia and Canada would want jurisdiction.  
4 For example that, “Russia views it as a domestic traffic route but other countries view it as  
5 an international traffic route” and this means that “Russia requires other countries’ ships to  
6 obtain sailing permission from Russia in advance and pay fees for ice-breaking and  
7 navigation services. Other countries might not agree... and will be afraid if it increases such  
8 a fee in the future. Such a fee should be formulated by international organizations such as  
9 IMO” (Liner shipping). Similarly, that “Russia presents some rules and regulations for  
10 international shipping in this area, yet many countries will argue against the Russian  
11 regulation policies” and that “for fair usage principle in this route, it should be treated as  
12 international waters” (Bulk shipping). Nevertheless, one stakeholder understood why  
13 Russia would want jurisdiction, but felt the waters should be international: “It could be easily  
14 understood that Russia... would like to keep involvement in the NSR... since ships will bring  
15 pollution problems. However, the claims... would increase the complexity of NSR for  
16 shipping activities. For example, Russia has presented “Regulations for Navigation on the  
17 Seaways of the Northern Sea Route” and that affects the intention of sailing along NSR for  
18 the world shipping industry as a whole” (Liner shipping).  
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20 Indeed, the wider issue of environmental damage was noted by many stakeholders. One  
21 noted that as shipping operators are unfamiliar with NSR, “the risk of ship accidents will be  
22 higher, thereby increasing the risk of accidental release of oil spill. This will bring serious  
23 impacts on the environment and regional development, especially in high production periods.  
24 (Bulk shipping). Regarding possible actions to mitigate against such dangers, one  
25 stakeholder suggested taxes to deal with the issues: “carbon tax or fuel tax might be levied  
26 in this area in the future” (Professor) and another suggested a forum for environmental and  
27 other issues: “we hope the shipping operators or IMO could create a user forum where  
28 shipping stakeholders could give feedback and suggestions to make it safer and  
29 environmentally considerate and bring sustainable economic and financial benefits”  
30 (Government official).  
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## 46 5. DISCUSSION

47 Taking into consideration what our stakeholders said, the feasibility of NSR for companies  
48 in China and Taiwan appears to be a more long term prospect than much of the literature  
49 would suggest. Positively, the literature notes that trade is set to increase, ports in China set  
50 to grow, and that NSR has significant potential to save huge amounts of time and money  
51 compared to traditional routes, and that a number of companies are keen to invest in NSR  
52 technology and ice-class ships. However, on NSR service may be reduced, higher hazard  
53 levels exist, ships will be more expensive, crew training will cost more, environmental  
54 spillages could be more damaging, ship owners may not benefit as much, and that more  
55 research is needed. From the perceptions of our stakeholders these issues were all key ones  
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4 that they were fully aware of, but our stakeholders also were aware of a number of further  
5 issues. Our stakeholders commented on the unique difference in navigational approaches in  
6 ~~polar regions~~Polar Regions, on ship horsepower, on the effect of temperature on cargo, and  
7 the high cost of cargo. Furthermore, stakeholders were fully aware of the many different  
8 types of ice, ice floes, ice thickness, and ice layers. Furthermore, the fact that ships cannot  
9 anchor in ice and that there may be magnetic influence, collision, permafrost, and helm  
10 breakage, additional loads on hulls, propulsion systems and appendages. Nevertheless, the  
11 perception as well that Russia has both the equipment and the expertise to help make NSR  
12 more feasible. Clearly then, there was a perception that NSR was very much of one whereby  
13 Russia would take the lead, and that without this, the feasibility of NSR would be much  
14 reduced. In addition, from our stakeholders' perspectives, the possibility of a frequently  
15 navigated and used NSR appears more distant than according to much of the literature.  
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22 Regarding uncertainties, the literature notes it is uncertain when NSR will be ice-free, how  
23 long a journey may take, or which routes are available to all ship types. Another uncertainty  
24 is that of supply chain transport risks, whether NSR is of benefit for container shipping, and  
25 that a number of elements need to be in place for NSR to succeed such as a polar code,  
26 improved SAR, improved infrastructure, and political and legal agreements over tolls. Again,  
27 our stakeholders were fully aware of all these uncertainties, and also fully aware of a number  
28 of additional uncertainties. First, it is uncertain what navigation system will be most suitable.  
29 Second, it is uncertain how much time will be needed to develop the infrastructure. Third,  
30 the number of hidden costs is uncertain, and we do not know a lot of information because  
31 we would need to collect it directly from the arctic sea or from Russian experts. Fourth, we  
32 do not know how much fuel will increase by in price and that this could affect NSR, and  
33 finally we do not know when or even if international treaties will be introduced or whether  
34 jurisdiction will remain with Russia. Thus, again, from our stakeholders' perspectives, the  
35 feasibility of a frequently used and navigated NSR appears more distant in the future than it  
36 does in much of the literature. Is this a concern for the shipping industry? Should it be? At  
37 the moment, much of the literature appears imbued with an inevitability regarding NSR: it  
38 will happen, it is just a case of when. Yet, as the literature shows, this 'just a case of when'  
39 is extremely uncertain. Furthermore, the views of the stakeholders we interviewed here  
40 would suggest that, unless someone or something takes a lead on NSR, its feasibility is in  
41 the distant rather than the more immediate future for these companies in China and Taiwan,  
42 two key areas that could benefit from any NSR were it to become feasible. This is Our  
43 stakeholders seemed to intimate that Russia would be one country that could take a lead  
44 given its expertise and geographical oversight of the majority of NSR. But should Russia  
45 take a lead? Perhaps it should do so in tandem with the IMO? Arguably, we would suggest  
46 that future research could conduct quantitative analyses of cost-based focuses to ascertain  
47 the benefits of forcing the issue of NSR. If such analyses show that, all things considered,  
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3 NSR would be beneficial to the shipping industry, then perhaps the IMO should indeed take  
4 a lead on NSR, perhaps in tandem with a country such as Russia.  
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## 8 6. CONCLUSION

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10 Due to the sea ice in Polar Regions gradually retreating, shipping in NSR attracts interest  
11 from the shipping related industries in the world. The potential of ~~the~~ NSR is a tantalizing  
12 one that could dramatically reduce shipping times and costs from Asia to Europe, and,  
13 according to some literature, this is something that could happen fairly soon, if not  
14 imminently. The literature has noted a number of practical issues nonetheless, and also a  
15 number of considerations with regard to ships, costs, information about NSR and also wider  
16 issues. Practical issues relate to navigability, SAR, weather conditions and infrastructure,  
17 ships must be specially engineered for the conditions, and costs of crew training and  
18 insurance are key. Regarding information about NSR and wider issues, the literature notes  
19 the complexities of ascertaining certain information regarding NSR, wider issues of who  
20 should govern the route, and issues related to the environment and rights of the indigenous  
21 populations. Furthermore, survey research with Asian companies suggests that at the current  
22 time the route is not considered feasible. We complemented this literature by conducting in-  
23 depth interviews with nine key stakeholders with extensive research, knowledge, and  
24 practical experience in the polar shipping field from China and Taiwan. This is despite there  
25 being more advocacy for Korea (Bennett, 2014) and Japan (Umami et al, 2016) to adopt the  
26 route, and for more optimistic predictions about its use by China (Hong, 2012). Their  
27 perceptions reveal current thinking regarding the feasibility of NSR, and, given their  
28 positions and influence, represent a view of significant power in the context of any decisions  
29 made regarding whether NSR is used. All none stakeholders were aware of all the issues we  
30 had encountered in the literature and far more. For example, their knowledge of the  
31 practicalities were often far more refined, for example regarding different types of navigation  
32 systems. Further, their estimates were often higher than those of the literature, for example,  
33 estimating ship costs higher than the literature. They also felt that without one country taking  
34 the lead in developing NSR, its feasibility was far more theoretical than practical.  
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48 In terms of shipping therefore, the perceptions and current thinking of the stakeholders we  
49 interviewed suggests that the feasibility of ~~an~~ NSR is a more distant one than much of the  
50 literature suggests. The literature, we noted, almost seems imbued with an inevitability with  
51 regard to the feasibility and opening of ~~an~~ NSR, but such an inevitability is not borne out by  
52 those we spoke to, many of whom work directly in the shipping industry itself. Should the  
53 issue be forced? Should someone take a lead on NSR? Our stakeholders tended to intimate  
54 that if anyone did it would be Russia, given their knowledge, expertise in shipping, and their  
55 geographical proximity with much of NSR. We suggested also that the IMO may want to  
56 become involved in something that investigated and suggested that to determine whether the  
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issue of the feasibility of NSR was worth forcing, that analyses focusing on cost-benefits would be useful. By undertaking such analyses to an extent that could incorporate all elements involved would reveal whether the issue was indeed worth forcing, or whether the shipping industry should instead simply wait for the theory of a navigable NSR to become a practical reality, whenever that may be.

### Acknowledgement

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**Referee(s)' Comments to Author:****Referee: 1****Recommendation: Minor Revision****Comments:**

1. The paper title can be changed by "Assessing the Shipping in the Northern Sea Route: An Qualitative Approach."
2. What does the means of grounded theory? This should be explained more detail from previous studies in the literature review section.

**Our response:** Thank you for these suggestions. In terms of your suggestion 1: We agree that your suggestion is far more appropriate. We have therefore changed the title to: 'Assessing the Shipping in the Northern Sea Route: A Qualitative Approach'.

Regarding your suggestion 2: Thank you for this suggestion. We agree. We have now detailed more about the grounded theory approach and our use of it in the methodology section rather than the literature review section as it is related specifically to the method as such. Our revisions are detailed in the R2 version of our paper but we copy them here for reference as well with the slightly amended and extended text highlighted in red:

**Original:**

Interview data were analyzed using both objectivist and constructivist grounded theory approaches (cf. Charmaz, 2011). The objectivist approach used the pre-determined themes from the literature review, and the constructivist angle allowed for additional themes to emerge. We found such an approach gave us the foundation of the predetermined key areas (objectivist) but at the same time offered the flexibility to explore new and emergent themes (constructivist). Our aim was to gather a wide range of items of theoretical occurrence (cf. Flyvbjerg, 2006) and for consideration by others in their own context.

**Revised:**

Interview data were analyzed using both objectivist and constructivist grounded theory approaches (cf. Charmaz, 2011). **In essence, a grounded theory approach consists of one where data is approached from the 'ground' with a 'theory'. In other words, data is collected and then a theory is taken to the data to analyse it for the occurrence and frequency of particular themes and items (Glaser and Strauss, 1967). From this original construct grounded theory has developed and two key strains of the theory are now considered to be 'objectivist' and 'constructivist' (Charmaz, 2011). An objectivist approach analyses the data using already decided and pre-determined themes from the literature review, and a constructivist grounded theory approach looks at the data but does so with very few already decided and pre-determined themes, and this therefore allowed for additional themes to emerge. In our analysis of the data for this paper we used a combination of predetermined themes (i.e. objectivist grounded theory) and continually searched for emergent themes (i.e. constructivist).** We found such an approach gave us the foundation of the predetermined key areas (objectivist) but at the same time offered the flexibility to explore new and emergent themes (constructivist). Our aim was to gather a wide range of items of theoretical occurrence (cf. Flyvbjerg, 2006) and for consideration by others in their own context.

**Additional Questions:**

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6 < b>1. Originality: </b> Does the paper contain new and significant information adequate to  
7 justify publication?: Yes.  
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9 **Our response:** We are pleased to read this. Thank you.  
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11 < b>2. Relationship to Literature: </b> Does the paper demonstrate an adequate  
12 understanding of the relevant literature in the field and cite an appropriate range of literature  
13 sources? Is any significant work ignored?: Yes.  
14  
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16 **Our response:** We are pleased to read this. Thank you.  
17

18 < b>3. Methodology: </b>Is the paper's argument built on an appropriate base of theory,  
19 concepts, or other ideas? Has the research or equivalent intellectual work on which the paper  
20 is based been well designed? Are the methods employed appropriate?: The paper is based on  
21 a qualitative approach.  
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24 **Our response:** Thank you.  
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26 < b>4. Results: </b>Are results presented clearly and analysed appropriately? Do the  
27 conclusions adequately tie together the other elements of the paper?: Yes.  
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30 **Our response:** We are pleased to read this. Thank you.  
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32 < b>5. Practicality and/or Research implications: </b>Does the paper identify clearly any  
33 implications for practice and/or further research? Are these implications consistent with the  
34 findings and conclusions of the paper?: Yes.  
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37 **Our response:** We are pleased to read this. Thank you.  
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39 < b>6. Quality of Communication: </b> Does the paper clearly express its case, measured  
40 against the technical language of the field and the expected knowledge of the journal's  
41 readership? Has attention been paid to the clarity of expression and readability, such as  
42 sentence structure, jargon use, acronyms, etc.: Yes.  
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45 **Our response:** We are pleased to read this. Thank you. We thank you for your extremely  
46 constructive and insightful comments on our paper throughout that we feel have greatly  
47 helped strengthen it.  
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3 Referee(s)' Comments to Author:  
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8 Recommendation: Major Revision  
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11 Comments:

12 See comments in each category.  
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15 Additional Questions:

16 < b>1. Originality: </b> Does the paper contain new and significant information adequate to  
17 justify publication?: Forcing on a unique case that intended to provide insightful advise to  
18 policy makers, this paper studied an interesting topic in a relative smaller scale. Stakeholder  
19 perspectives from Shanghai and Taiwan were interviewed and used. Figure 1 was a good  
20 demonstration of new route but the destinations used were left unjustified. It will be  
21 interested to see why those ports are selected and how those tied to the interviewees.  
22  
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24 **Our response:** We are pleased to read your comments about Figure 1. We also thank you for  
25 noting that justifying our selection of these ports and tying them more to the interviewees.  
26 We agree entirely. We feel that doing this greatly strengthens the justification of the Figure  
27 and anchors it far more effectively with the paper. To do this we add more details and  
28 information in the introduction before Figure 1. This is highlighted in the text using Tools  
29 Track Changes but we detail it here as well for reference and highlight what we have added  
30 in the revised version in red:  
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34 **Original:**  
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36 . In this paper, we focus on NSR, given its relation to trade between Europe and Far East  
37 Asian ports such as Yokohama and Busan but also including Shanghai and Kaohsiung (see  
38 Figure 1), and draw on data from in-depth interviews with stakeholders working in ports that  
39 would use NSR.  
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42 **Revised:**  
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44 . In this paper, we focus on NSR, given its relation to trade between Europe and Far East  
45 Asian ports such as Yokohama and Busan but also including Shanghai and Kaohsiung (see  
46 Figure 1), and draw on data from in-depth interviews with stakeholders working in ports that  
47 would use NSR. **Both Shanghai and Kaohsiung are ports with significant amounts of trade.**  
48 **According to the World Shipping Council (2017) Shanghai's volume of trade by million TEU**  
49 **was the highest in the world at 36.54 in 2015, and Kaohsiung's was ranked 13<sup>th</sup> at 10.26m TEU.**  
50 **What is more, although the trade route between Asia to North America occupied the largest**  
51 **amount of cross-trade at 23,125,000m TEU in 2013, the trade route between Asia and North**  
52 **Europe was ranked a clear second place with 13,706,000m TEU (World Shipping Council,**  
53 **2017). Our stakeholders were experts with much experience of sailing the NSR and were based**  
54 **in Shanghai and Kaohsiung and ports in Taiwan (see section 3). They were thus fully aware of**  
55 **the possible significance of the opening up of NSR, and had considerable experience of it in**  
56 **relation to the possibilities it would afford in terms of trade for the ports of Shanghai and**  
57 **Kaohsiung shown in Figure 1.**  
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6 < b>2. Relationship to Literature: </b> Does the paper demonstrate an adequate  
7 understanding of the relevant literature in the field and cite an appropriate range of literature  
8 sources? Is any significant work ignored?: Literature review was done nicely by sections  
9 regarding different issues.

10  
11 **Our response:** We are very pleased to read this. Thank you.

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14 < b>3. Methodology: </b>Is the paper's argument built on an appropriate base of theory,  
15 concepts, or other ideas? Has the research or equivalent intellectual work on which the paper  
16 is based been well designed? Are the methods employed appropriate?: The paper has  
17 improved in certain section like methodology such as how interview was structured and how  
18 interviewees were selected.

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21 **Our response:** We are very pleased to read this. Thank you.

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24 < b>4. Results: </b>Are results presented clearly and analysed appropriately? Do the  
25 conclusions adequately tie together the other elements of the paper?: I will suggest author(s)  
26 to rethink the way to demonstrate the interview results. There were multiple quotes if it's not  
27 all in section 4. Readers may have a hard time to capture what findings are and get lost in the  
28 quotations. Can the results be presented in a table with interviewee's background in the first  
29 column and questions in the second and response in the third? Just a thought to improve the  
30 deliver of results and findings.

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34 Our response: Thank you for noting this. As our paper is qualitative in approach and such  
35 approaches are highly text based in data collection and presentation and analysis of results we  
36 have kept our quotes. Nevertheless, we fully appreciate and wholeheartedly agree that the  
37 results can easily become lost in this format and we greatly thank you for highlighting this.  
38 Consequently, what we have now done to complement (and hopefully bolster) the quotations  
39 is to draw the results into a table as well and we present this at the outset of the results and  
40 analysis for readers so they can see the main themes and explain how these main themes are  
41 presented and analysed in more detail in separate sections below the table. **We do not put**  
42 **the questions here in the table as we have already outlined these above in the**  
43 **methodology section, and we also want to provide a summary in line with how the**  
44 **results are presented qualitatively. All our changes** are highlighted in the text using Tools  
45 Track Changes but we copy it here as well for reference.

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50 Added text and table:

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52 Our approach and our data are qualitative. In line with commonly adopted approaches for  
53 presenting and analysing qualitative data we do this in the form of quotes that are compared  
54 and contrasted with the literature. However, we present a summary of these results first here  
55 in 'Table 1: Summary of key points and their implications'. We do this for three main  
56 reasons: to first give an overview of the key points noted by the stakeholders we spoke to; to  
57 secondly show how these points compare or expand on the literature, and thirdly to give a  
58 judgement of what the implications of these points are for NSR in our judgement. It is our  
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intention that this initial summary will help contextualise the following more in-depth section as well as provide an overview and summary of the results and implications.

Table 1: Summary of key points and their implications.

Category	Key stakeholder points reflected in the literature	Additional points not encountered in the literature	Implications for NSR
4.1. Technical issues	<p>Navigation and communication is key, and ice is a key issue (Liner shipping; Bulk Shipping; Government official)</p> <p>Infrastructure needs development (Liner shipping)</p> <p>Advantage in avoiding piracy (Liner shipping)</p> <p>Highly variably transit times (Bulk shipping)</p>	<p>Differs hugely from traditional navigation (Bulk Shipping), and ice is extremely complex, changing and varied (Bulk shipping; Liner shipping), and places huge stresses on ships (Liner shipping)</p> <p>Infrastructure requires much time and cost (Liner shipping). Channels will need dredging (Liner shipping)</p>	Currently not feasible
4.2. Ships	<p>Ships will need to be strengthened (Professor); will need to be insured (Government Official; Liner shipping); will cost more (Bulk shipping; Liner shipping).</p> <p>Russia will be able to provide the lead and has the best fleet of ice-worthy ships (Government official; Liner shipping)</p>		Only feasible if Russia takes the lead
4.3. Costs	<p>Insurance will cost more (Bulk shipping); Tolls and Fees will also increase and rules should be drawn up (Bulk shipping)</p>	<p>The route is not feasible in the short-term (Liner shipping)</p> <p>There are no commercial incentives for non-Russian operators (Professor)</p> <p>Much needs to be identified in terms of hidden costs (Liner shipping; Bulk shipping)</p> <p>Crew need to be expert in navigating shallow waters (Bulk shipping); survival</p>	Not currently feasible, only for Russia

		skills and the complexity of ice (Liner shipping)	
4.4 Information about NSR's feasibility	Many people lack knowledge of NSR (Liner shipping; Government official) Data is scarce (Liner shipping) Unclear when it will become ice-free (Government official; Liner shipping; Professor)	Not feasible for business (liner shipping). Data should be gathered and lessons learned from Russia (Liner shipping)	Not currently feasible.
4.5 Other issues	Politically and internationally there are many issues (Professor; Government Official). Jurisdiction is a key issue, in particular how much jurisdiction Russia has (Liner shipping; Bulk Shipping). Environment will be a key issue (Bulk shipping) and the IMO should become involved to make it safer (Government Official)		Many issues need to be resolved before it becomes feasible

**5. Practicality and/or Research implications:** Does the paper identify clearly any implications for practice and/or further research? Are these implications consistent with the findings and conclusions of the paper?: Due to how the results were presented, the findings were hidden in between the content in section 4. In addition, it's hard to know if the results were drawn from the interview or from the literature since quotations and italic prints were used. Then, the implications and new contribution will be hard to justified.

Our response. Thank you for highlighting this. We now clarify at the outset of the results and analysis section that all the quotes are from participants and none are from the literature. We add in the following information to do this:

‘All quotes are from participants and, although we refer to the literature in brackets throughout for comparison, we do not present any quotes from the literature, only from participants.’

In addition – we now add ‘cf.’ to the front of almost every reference we cite in the presentation and results section to make it clear that we are comparing with the literature rather than citing it directly.

**6. Quality of Communication:** Does the paper clearly express its case, measured

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against the technical language of the field and the expected knowledge of the journal's readership? Has attention been paid to the clarity of expression and readability, such as sentence structure, jargon use, acronyms, etc.: Communication/writing can still be improved. Paper can be proofread by professional editing company or native speakers to enhance readability. For example, "If this happens it will radically impact upon current routes and have huge implications for shipping worldwide...p.1" ...the objective is not clear and what exactly the implications you mean? Or do you mean there will be huge impacts to the shipping industry?

**Our response:** Thank you for highlighting this. We agree this is not clear. We change this to focus on what we intended- i.e. that it will radically reduce sailing times and distances between Asia and Northern Europe

"It was in this paper therefore not an aim to seek any difference in participants' answers and their backgrounds, rather, "...p.13. There are a lot of similar cases throughout the paper.

**Our response:** Thank you for highlighting this. We now change this to replace 'and' with 'in relation to'

We also gave our paper to a native English Speaker to proofread. This person has over 25 years experiences teaching English and over 15 years experiences teaching English in universities on undergraduate and postgraduate courses. They are also widely published and have some publications in the field of maritime logistics. It is our hope therefore that our paper now reads more fluently and accurately.

We would like to thank you for your review and for the extremely insightful and constructive comments you have made on our paper. We feel they have made the paper much stronger and greatly enjoyed responding to them.